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Saturday 3 March 1979

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	Cont	ents							
	Situ	ation Reports							
		China-Vietnam-USSR	•		•			•	1
		Iran	•		•		•		5
		North Yemen - South Yemen	•		•			•	7
	Brie	fs and Comments							
		USSR: Brezhnev on Disarmament	•		•		•	•	`8
		Poland: Pope's Visit	•		•	•		•	10
25 X 6		Spain: Suarez' Victory					•	•	11
		Italy: La Malfa's Failure			•	•	•	•	13
		Libya: Government Changes			•	•	•	•	14
		France: Nuclear Test	•			•	•		14
		Morocco - Saudi Arabia: Hassan's Vi	si.	t.	•	•			14
		Southern Africa: Frontline Summit			•	•	•	•	15
		India-Pakistan: Nuclear Program .				•	•		15
	Spec	ial Analyses							
		Uganda: Government's Weakening Posi	ti	on			•	•	16
		Iran: Foreign Suppliers Face Cutbac	ks						18
	Over	night Reports				•	•		21
								25	X 1
		en de la companya de La companya de la co					,	_0	
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Declassified in Part - Sanitized Copy Approved for Release 2012/02/08: CIA-RDP81T00368R000100030009-1 25X1 **Top Secret** SITUATION REPORTS 25X1 CHINA-VIETNAM-USSR 25X1 --continued 1 **Top Secret** 25X1

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Withdrawal Rumors

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There are a number of stories that Chinese troops have begun or are about to withdraw from Vietnam.

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ports from Western news agencies in Beijing have cited unnamed Chinese sources, and yet another official, citing the fall of Lang Son, has claimed the fighting would end "soon." There are as yet no indications, however, that Chinese troops have ceased their advance, much less begun a withdrawal.

Vietnamese Statements

Vietnam has officially replied to China's proposal to negotiate their border conflict. A vietnamese Foreign Ministry note yesterday termed the proposal a "trick" but accepted negotiations in principle. The Vietnamese stated they are willing to negotiate if the Chinese "permanently" end their aggression and withdraw "immediately and unconditionally" across the "historic borderline" previously agreed to by the two sides.

Chinese officials have stated recently that after withdrawing the troops Beijing will retain the option of reentering Vietnam should Vietnamese activity make it necessary, and China is unlikely to accept a precondition that commits it never to cross the border again. Vietnam, in its reference to the "historic borderline," appears to be responding to rumors that Chinese troops will withdraw to a border defined by China.

Hanoi leveled its strongest changes to date against the US and its allies yesterday and on Thursday. The Vietnamese claimed that during his recent trip to the US and Japan, Deng Xiaoping won "approval and support" for

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Beijing's actions and accused t	the US and its allies of
"deliberately belittling" the s	seriousness of the invasion.
One broadcast called US collusi	ion with China part of the
"sinister policy of the Carter	administration."

Soviet Reaction

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In his election speech yesterday, Soviet President Brezhnev gave no indication of what action the Soviets would take if China does not stop its attack on Vietnam. He predictably condemned China's actions and demanded "the immediate ending of the Chinese aggression" and a total Chinese withdrawal. Brezhnev warned that "the entire danger of any forms of connivance" with Beijing's policies "is more evident now than ever before." These comments are consistent with the Soviet Government statement of 18 February.

Despite his reference to US collusion, Brezhnev signaled a continuing Soviet desire to insulate the dialogue with Washington on detente and strategic arms control 25X1 from the Sino-Vietnamese conflict. (Other aspects of Brezhnev's speech are discussed on Page 8.)

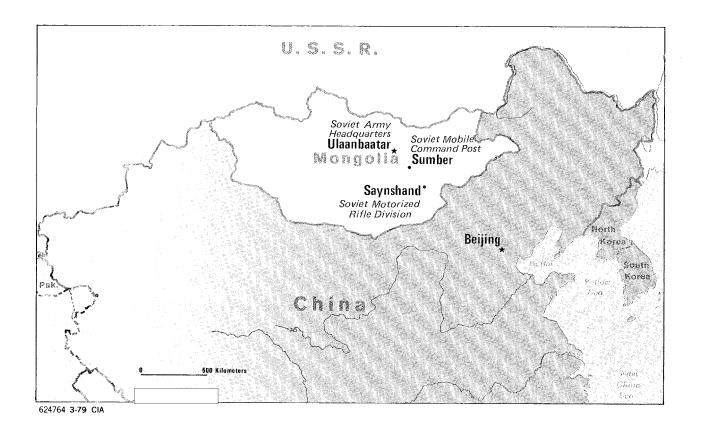
Three hours after Brezhnev spoke, the Soviet Government issued a second official statement on the Indochina conflict. The new statement, like the earlier one, stops far short of committing the Soviets to any military course of action and fails explicitly to place the weight of the USSR behind the warning that China's actions "cannot leave uninvolved" those genuinely interested in peace. Indeed, the statement seems designed more to put pressure on unspecified states accused of "complicity" with the aggression and to mobilize world opinion against China than to warn the Chinese. The USSR-Vietnam Friendship Treaty is not invoked.

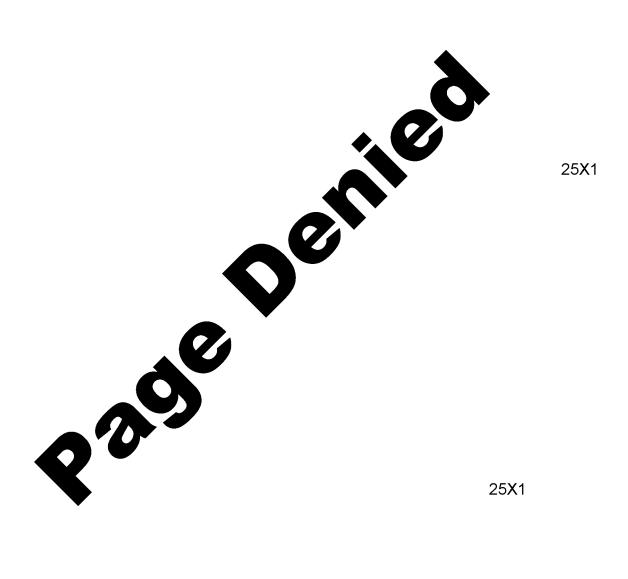
The statement focuses on China's alleged intention to expand its military operations into Laos. Chinese engineering troops have been present in Laos for years, but we have no indication that the Chinese are planning any military operations in or through Lao territory.

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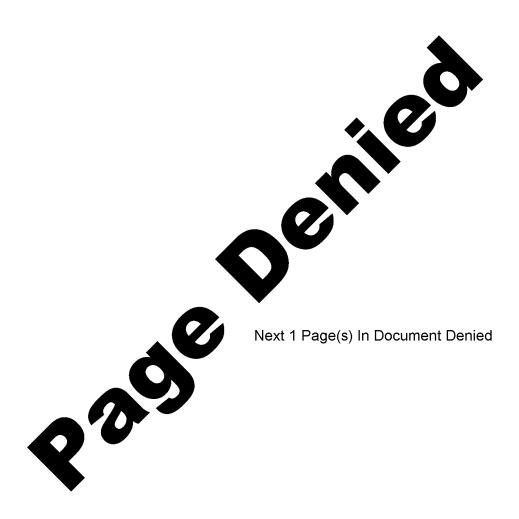
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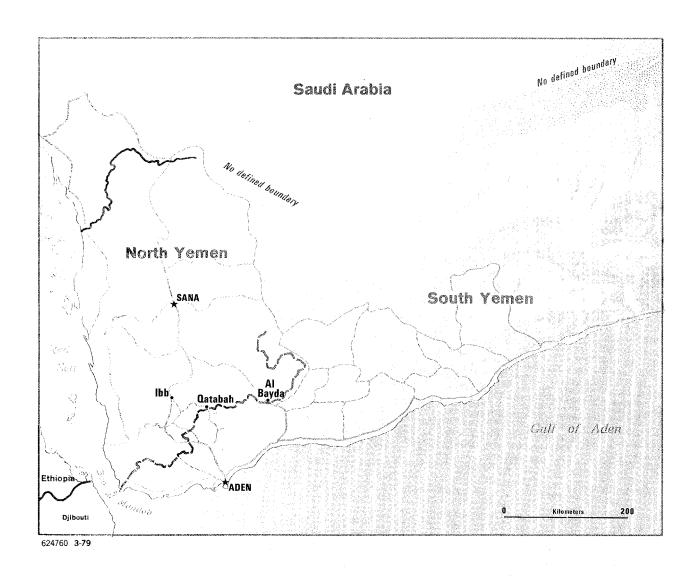
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IRAN		
Differences are continuing among Ir and religious leaders over the timing fo normal government activity, the type of decided by national referendum, and the tribal minorities.	r reestabl government	ishing to be
Minister of Information Minatchi had bassy officer that the revolutionary combe dissolvedperhaps as early as next woradical committee members are sure to reduce their power, however. Prime Month who has been critical of the committees lel government, may not be able to abolithe tacit support of Khomeini in his efficient if the committee members agree to jument Bazargan may soon find them playing	mittees wineek. The esist any endinister Barrole as a shift to do not the go	11 soon more effort zargan, paral- espite so. evern-
There are also indications that the religious leader in Tehran, Ayatollah Tabeginning to separate himself from Khome tive issues. He is not likely to break Khomeini, who remains near the peak of raleghani publicly stated that he and Khomeini's departure for Qom.	aleghani, i eini on sub openly wit national po nomeini did	s ostan- ch ower. l not 25X1
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NORTH YEMEN - SOUTH YEMEN

	A cease-fire went into effect this morning along the border between North and South Yemen, according to press sources. Details of withdrawals from the border area
25X1	will be worked out at the Arab League meeting now sched- uled for tomorrow in Kuwait. 25X1
25 X 1	Yesterday morning there was sporadic fighting re- 25X1 ported about 30 kilometers northwest of Al Bayda
25X1	25X1

There was no satellite photography of the area where the fighting reportedly took place, but photography of 25X1 Al Bayda yesterday showed tanks guarding the northern approach into the town and multiple rocket launchers deployed inside North Yemen at a dirt airstrip southwest of Al Bayda. The South Yemeni infantry brigade is still occupying the high ground nearby. Across the border in South Yemen, photography shows a decrease in tanks, field artillery, and multiple rocket launchers. A small convoy towing field artillery was headed toward Al Bayda.

There are no reports of fighting near Qatabah yes-25X1 terday, but South Yemeni forces appear to be in control of the area. The artillery pieces aimed toward Ibb on Tuesday are gone, but tanks are deployed further west guarding the approach to Qatabah. Vehicles appear to be moving freely to the west--an indication that South Yemeni - supported forces may be farther west toward Ibb as the North Yemenis claim.

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BRIEF AND COMMENTS		
USSR: Brezhnev on Disarmament		25 X 1
The highlights of Soviet President Br speech yesterday dealt with arms control.	ezhnev's	
Brezhnev called for SALT III to beging entry into force of SALT II, a reflection Soviet apprehension about prospects for USIN contrast, Soviet Foreign Minister Gromy called for SALT III to begin "immediately signing" of SALT II. Brezhnev asserted the would slow the creation of new weapons type vide for further reductions "by both sides	of increasi ratificati ko last May after the at SALT III es and pro-	on. 25X
The Soviet leader also spoke at length benefits of the prospective SALT II treaty that it will "probably be signed during my President Carter, hopefully in the near functional that the treaty a "reasonable compromise that "not everything in it fully accords whe claimed that it would help revive the Cartes Ban, Conventional Arms Transfers, and Balanced Force Reduction talks and improve thonal climate.	v and predic v meeting wi ture." He e," but note vith our wis comprehensiv	ted th d hes."
Brezhnev made the first reference by Soviet official to reports about the possi in West Germany of "medium-range nuclear-maimed at the Soviet Union." He said such would raise tension in Europe, exacerbate and drastically increase the danger to West offered to negotiate the reduction of nucleand medium-range and other weapons in Europeasis of complete reciprocity," but said do not taken of US bases there as well.	ble deploym issile weap a developme the arms ra t Germany. ear missile pe "on the	ent ons nt ce, He s
If Brezhnev was including Soviet medisiles, it would be the first time that Moscated willingness to put them on the bargarms control talks. Brezhnev seems to be West, especially the West Germans, to purscontrol rather than force modernization traidering NATO policy options.	cow has ind ining block encouraging ue the arms ack in con-	s- i- in the
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Brezhnev called for "something like a non-aggression pact"--an agreement on "not being the first to use either nuclear or conventional arms"--among the signatories of the Helsinki Final Act. The inclusion of conventional arms is probably intended both as a response to the French proposal for a European disarmament conference focusing on conventional weapons and as an attempt to capitalize on what Moscow perceives as frustration in some West European capitals with the current pace of European disarmament talks.

He also referred to the possibility of extending the so-called military confidence-building measures in the Helsinki Final Act to cover "all considerable troop movements" and "major naval exercises." Brezhnev's reference to naval maneuvers in this context is the first authoritative Soviet statement on this subject, although Soviet diplomats have privately expressed an interest in pursuing this topic.

In discussing the Soviet defense effort, Brezhnev said the USSR was allocating considerable means to strengthen its security "both in the West and in the East." He claimed that the USSR is spending as much as is absolutely necessary. This statement was consistent with several previous ones he has made and was in keeping with what his Politburo colleagues have been saying.

Brezhnev's tack on military spending, like his defensive remarks on the compromises by both sides at the SALT negotiations, may have been in response to domestic opposition to any concessions on Soviet defense. Except for these issues, he betrayed few differences within the Soviet leadership, judging by available summaries of similar speeches by his colleagues during the past month. The US Embassy in Moscow has pointed out that Brezhnev and Gromyko are the only Politburo members who addressed the US-Soviet relationship, suggesting indecision in that body and reflecting apprehension over Sino-US normalization and Indochina.

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POLAND: Pope's Visit to Poland	
The scheduling of the visit by Pope John Paul Poland from 2 to 10 Juneinstead of 10 to 14 May a sired by the Polish Church and the Vaticanis a Py victory for Polish party conservatives. Poles will keenly aware that the regime's intransigence preventhe Pope from attending the important religious and tional observances in May.	rrhic be
The Pope probably agreed to the schedule once became aware of the strength of the regime's insist Had the church prolonged the negotiations until Maying any chance of a visit this spring, the prospect serious disturbances would have increased during the servance of the 900th anniversary of the martyrdom St. Stanislaw, Poland's patron saint.	ence. , end- s for ne ob-
The Polish Church will probably adopt a "more-sorrow-than-in-bitterness" attitude when it explain postponement to its members. The observances in Madraw huge crowds to Krakow and elsewhere, and disapment over the Pope's absence will heighten the possibility of trouble, despite church attempts to contrasituation.	s the y will ppoint- si-
The Pope, according to Western news services,	
meet with Gierek during the visit, and this should prove Gierek's domestic stature. For its part, the	re-
gime has agreed to a longer stay, nine days instead five.	. OI
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Seats Won by Spain's Major Parties and the Basque Parties in Lower House

<u>Party</u>	1977	<u>1979</u>
Union of the Democratic Center	165	167
Spanish Socialist Workers Party	118*	120
Spanish Communist Party	20	23
Popular Alliance/Democratic Coalition	16	9
Basque Nationalist Party	8	8
Basque extremists	1	4

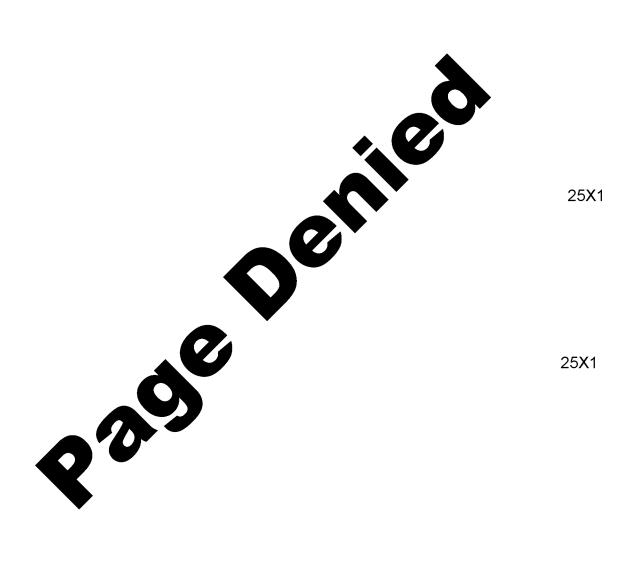
(Based on 97 percent of votes counted)

 $[\]star \text{Subsequently merged with other parties to hold 122 seats.}$

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SPAIN: Suarez' Victory
Prime Minister Suarez emerged stronger following Thursday's election, while his principal rivals, Felipe Gonzalez' Socialists, were weakened. The Communists increased their seats in the lower house of parliament from 20 to 23, and the rightists lost heavily. Although Suarez' Union of the Democratic Center fell nine seats short of an absolute majority in the all-important lower house, he should be able to form a one-party government.
The results are a personal triumph for Suarez and for his electoral strategy aimed at the center and centerleft. He now has time in the post-electoral period to unify and strengthen his party. Important tests lie ahead, but Suarez should be able to get by with ad hoc majorities—at least until a resolution of the regional autonomy problem frees him to form a coalition with one or more regional parties. 25X1
The Socialists' failure to improve on their showing in the previous election will strengthen radicals within the party who oppose Gonzalez' moderate line. The party may veer to the leftas it did in the closing stages of the election campaignto consolidate its base prior to the party congress in May. This switch is likely to be reflected in more aggressive tactics by the Socialist 25X1 labor union.
The Communist Party, by contrast, will be buoyed by its gain and the Socialists' poor showing and will be looking for further gains in next month's municipal elections. 25X1
The emergence of several new regional parties in parliament signals difficulties ahead on autonomy negotiations. In the Basque region particularly, the winning of four seats by two extremist parties linked with ETA terrorists will stiffen the demands of Basque Nationalists.
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ITALY: La Malfa's Failure	
President Pertini will meet with party leaders ne week, in the wake of Prime Minister - designate La Mal failure to form a government, before deciding whether appoint a replacement for La Malfa or dissolve parliament and call an early election.	fa's to
La Malfa was unable to break the deadlock resultifrom the Communists' insistence on cabinet seats and to Christian Democrats' refusal to support any government that met these demands. His proposal included posts for Christian Democrats, Social Democrats, and his Republican Party. It would have relied for its parliamenta majority on abstention by the Communists and Socialist	he for ry
The Communists evidently rejected this alternative and the Socialists were reluctant to commit themselves to a government unacceptable to the Communists. Communisting Berlinguer did suggest that his party might constacking a government composed of technicians—including independents elected to the current parliament on the leftist ticket—but this proposal ran into stiff Christian Democratic opposition.	nist ider
Although the Christian Democrats and Communists seem unwilling to alter their respective positions, Pertini may decide to appoint another prime minister designateprobably a Christian Democrat such as party president Piccoli or Foreign Minister Forlaniin what would likely be a final attempt to avoid a new election	on.
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SOUTHERN AFRICA: Frontline Summit

Angolan President Neto has invited the presidents of the frontline states to Luanda this weekend to discuss the Namibian situation. The Mozambican and Botswanan presidents have accepted, but we do not know if the Zambian and Tanzanian presidents will attend. The presidents probably will consider the UN Secretary General's recent report on Namibia--particularly his proposal that UN liaison offices be situated in Angola, Zambia, and Botswana to facilitate monitoring Namibian guerrillas in these countries after a cease-fire. Neto also wants to discuss the situation in Rhodesia and has invited Rhodesian nationalist leaders Joshua Nkomo and Robert Mugabe to Luanda as well. Nkomo and Mugabe have refused to meet with each other recently, and neither may choose to attend.

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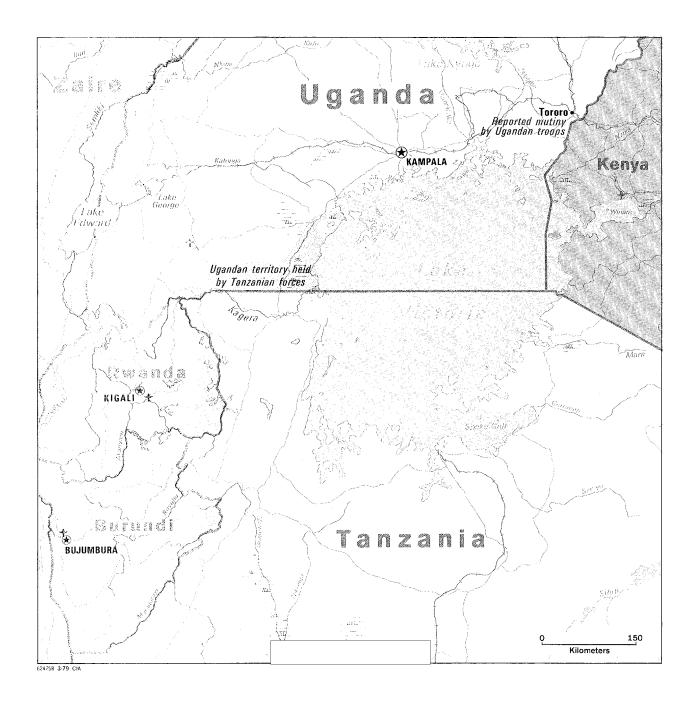
INDIA-PAKISTAN: Nuclear Program

The Indian Foreign Minister has for the first time stated publicly that Pakistan is pursuing a nuclear development program that "may not be entirely for peaceful purposes." There is mounting concern in the Indian Government that Pakistan is pursuing a nuclear capability. An official Indian disclosure of Pakistan's possible movement toward such a capability will severely limit New Delhi's maneuverability in negotiations with the US over safeguards and other bilateral nuclear problems. Any policy that might appear to foreclose Indian options for response to this perceived new threat could even threaten the cohesion of the ruling Janata coalition.

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	SPECIAL ANALYSES
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	UGANDA: Government's Weakening Position
	The government of President Amin may be near collapse. Amin's fall would initially bring a period of social and economic turmoil in Uganda that could be difficult for the Tanzanians to handle.
25 X 1	Rebelling Ugandan troops apparently took control of the town of Tororo late yesterday. Tororo controls road and rail links with Kenya over which all of Uganda's fuel and other supplies flow. The Kenyan Army has gone on alert
25X1	Nyerere may delay any decision on further advances into Uganda until he knows more about the extent of the rebellion among Ugandan 25X forces.
	Effects of Amin's Fall Amin's fall would have the immediate effect of accelerating instability in Uganda. Military indiscipline and turmoil would intensify as new loyalties were sorted

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from endemic tribal, religious, and ethnic animosities. All of this could be too much for the Tanzanians to handle. We do not have detailed information on Tanzanian plans for a successor government in Kampala.

At this point we see little chance that other neighboring countries would attempt to intervene. They would, however, be nervous about a total breakdown of order in Uganda but would probably be most concerned that any turmoil not spill over into their territory and aggravate their own domestic problems. The Libyans, despite their ties to fellow Muslim Amin, would probably not be inclined to stay around and attempt to repair the situation; they only reluctantly came to Amin's aid last month.

The Soviets would probably quickly try to cultivate whatever regime emerges after Amin's fall. They would, however, remain sensitive to the concerns of Nyerere, who like Amin has received the bulk of his military supplies from the USSR. We know of no close Soviet ties to the various Ugandan exile groups, but the Soviets have long believed that their role as chief supplier for the Ugandan military has given them connections that would survive Amin's departure.

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IRAN: Foreign Suppliers Face Cutbacks

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The political crisis in Iran already has curtailed imports and triggered cancellations of some major contracts for future delivery. Even if the new government succeeds in restoring order, imports are unlikely to return to anything like the \$18-billion annual rate of a few months ago. Foreign exchange constraints as well as new economic priorities point to a much smaller Iranian market for foreign goods.

The developed countries have provided 85 percent of Iran's total imports--most of which were manufactured goods, with capital-intensive products predominating. In 1977 and 1978, the US supplied 24 percent of Iranian imports from the major developed countries; West Germany, 22 percent; Japan, 18 percent; and the UK, Italy, and France together, 23 percent.

Iran as an Export Market

Exports from the US to Iran grew from \$2.7 billion in 1977 to an annual rate of \$3.7 billion in the first nine months of 1978, accounting for 2.7 percent of total US exports. The US aircraft industry sold nearly 8 percent of its commercial exports to Iran, the largest share for any US industry. Should Iran cancel orders for commercial aircraft, the impact would be softened by the industry's strong order backlog and a willingness of other customers to move up their delivery dates.

US firms signed a minimum of \$4.5 billion in new 25X1 contracts during 1977 and 1978. The largest contracts were for military goods and services, communications networks, and construction projects. In addition, joint French-US ventures won contracts valued at about \$2.7 billion for highway construction.

Military suppliers have been hardest hit by contract cancellations. The ousted government of Prime Minister Bakhtiar canceled roughly \$7 billion in outstanding con-

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tracts with the US for weapons purchases to save foreign exchange and to curb the large military buildup. Iran will initially pay termination and default charges on contracts it cancels from a trust fund it has established with the US Government. If weapons originally ordered by Iran can be sold to other buyers, Iran could receive some repayment.

West German exports to Iran of \$2.7 billion in 1977 and \$2.5 billion in the first three quarters of 1978 represent about 2 percent of its total exports. More than 300 West German companies with a total of 10,000 West German employees operated facilities in Iran. Loss of the Iranian market would be particularly troublesome for the depressed steel and nuclear reactor industries. Few companies, however, would lose money on existing contracts because of export and investment insurance financed by the West German Government.

Japan, which sold goods to Iran worth \$1.9 billion in 1977 and \$2.2 billion in the first nine months of 1978, stopped issuing export credits to Iran last month, and no goods destined for Iran have been shipped since then. In 1977 Japanese sales to Iran accounted for 7 percent of its metal manufactures exports.

In 1977 and 1978 Japan received \$1.1 billion in reported contracts from Iran; it is anxious to reestablish economic links with the new government to avoid contract cancellations. The Japanese, however, will probably more than make up losses from the Iranian modernization cutback by switching to China as a major market for iron and steel exports.

The UK's exports to Iran exceeded \$1 billion in 1977 and again in 1978, accounting for about 2 percent of total British exports. Iran was Britain's largest arms client, and half of the \$700 million in new contracts in 1977 and 1978 were for military goods. Plans for most of a \$1.5-billion British-built complex at Esfahan to manufacture guns, ammunition, and spare parts for tanks were suspended by the Bakhtiar government. British arms export contracts totaling nearly \$2 billion also are in

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jeopardy. In 1977, sales to Iran accounted for 6 percent of British motor vehicle exports. Chrysler UK has laid off 1,500 workers because exports to Iran have been disrupted.

Italy's sales to Iran have been running at about \$1 billion, or 2 percent of total exports, over the last two years. Italian construction and engineering firms have orders totaling \$6 billion. The Italian firms are accustomed to political unrest, strikes, and bureaucratic delays, and are not panicking. Although payments delays are causing cash flow problems work on most projects is continuing. The Italians are hoping that the new government will not abandon public works projects already under way.

France's economic stake in Iran has been comparatively small, but recently it has led the developed countries in signing contracts with Iran. In addition to the joint French-US ventures, French firms won \$6.5 billion in new contracts, most signed in 1977. Roughly half were for electric power facilities, primarily nuclear.

The nuclear power plant contracts with Framatome, valued roughly at over \$2.5 billion, were recently canceled by the Bakhtiar government. Although most direct financial losses will be covered by the French Foreign Trade Insurance Company, Framatome already is in financial trouble because of the slowdown in France's own nuclear program and a decline in orders from other countries. Even though Framatome recently signed a letter of intent to build two similar plants in China, cancellation of the Iranian project will seriously set back company plans.

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OVERNIGHT REPORTS		
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France-Mexico

On the final day of his visit to Mexico, French President Giscard announced yesterday that France would provide Mexico with any technology that it requests to exploit peaceful uses of nuclear energy "regardless of the pressures or actions which might arise." Giscard said a basic Franco-Mexican agreement would include provisions concerning prospecting for and treatment of uranium, finding ways to guarantee a supply of enriched uranium, and training technicians to operate nuclear power plants. According to the joint communique signed by Giscard and Mexican President Lopez Portillo, France will provide a credit of \$240 million to finance Mexican purchases of French technology and agreed to support Mexican plans to float bonds in the EC.

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